

REPORT OF THE AUDITOR OF PUBLIC ACCOUNTS AUDIT EXAMINATION OF THE ESTILL COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1998

EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

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CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM



Edward B. Hatchett, Jr. Auditor of Public Accounts

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable Dwight Arvin, County Judge/Executive
Honorable Wayne Abney, County Jailer
Members of the Estill County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of assets, liabilities, and fund balances arising from cash transactions of Estill County, Kentucky, as of June 30, 1998, and the related statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Estill County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards, <u>Government Auditing Standards</u> issued by the Comptroller General of the United States, and the <u>Audit Guide for Fiscal Court Audits</u> issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Estill County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the cash basis and laws of Kentucky. Consequently, certain revenues and the related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts. Accordingly, the accompanying financial statements are not intended to present financial position and results of operations in conformity with generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the assets, liabilities, and fund balances arising from cash transactions of Estill County, Kentucky, and the related statement of cash receipts, cash disbursements, and changes in cash balances as of and for the year ended June 30, 1998, in conformity with the cash basis of accounting described above.

To the People of Kentucky
Honorable Paul E. Patton, Governor
John P. McCarty, Secretary
Finance and Administration Cabinet
Sarah Jane Schaaf, Secretary, Revenue Cabinet
Honorable Dwight Arvin, County Judge/Executive
Honorable Wayne Abney, County Jailer
Members of the Estill County Fiscal Court

Our audit was performed for the purpose of forming an opinion on the financial statements of Estill County, Kentucky, taken as a whole. The information provided on the accompanying schedules is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly presented, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present a schedule of Comments and Recommendations, included herein, which discusses the following areas of noncompliance:

- The Fiscal Court Should Require Improved Accounting Procedures For Jail Commissary Fund
- Jail Telephone Commissions And Jail Commissary Moneys Were Not Accounted For Properly
- Jail Commissary Fund Had A Lack Of Adequate Segregation Of Duties
- Jailer Should Properly Collect And Account For Work Release Fees
- Jailer Should Properly Collect And Account For Bail Bond Fees

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated June 3, 1999, on our consideration of Estill County, Kentucky's compliance with certain provisions of laws, regulations, contracts, and grants, and internal control over financial reporting.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

El Sharher

Audit fieldwork completed - June 3, 1999

ESTILL COUNTY OFFICIALS

Fiscal Year Ended June 30, 1998

Dwight Arvin County Judge/Executive

Heather Combs County Attorney
Sherry Fox County Clerk

Phillip Becknell Sheriff
Wayne Abney Jailer

Tamara P. Dunaway Property Valuation Administrator

LaDonna Johnson County Treasurer

John Toler Coroner

Darrell Horn Road Supervisor

Kevin Williams Magistrate
Otis Freeman Magistrate
Jeff Hensley Magistrate

STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

ESTILL COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS

June 30, 1998

Assets and Other Resources

General Fund:	
Cash	\$ 163,912
Road and Bridge Fund:	
Cash	71,645
Jail Fund:	
Cash	6,298
Jail Commissary Fund:	
Cash	527
Local Government Economic Assistance Fund:	
Cash	4,842
CSEPP Fund:	
Cash	63,794
Public Properties Corporation Fund:	
Cash	60,444
Payroll Revolving Account:	
Cash	6,146
Other Resources	
General Fund:	
Amounts to be Provided in Future Years for	
Capital Lease Principal Payments - Enrichment Center	232,000
Road and Bridge Fund:	
Amounts to be Provided in Future Years for	
Capital Lease Principal Payments - Equipment	83,000
Jail Fund:	
Amounts to be Provided in Future Years for Jail Capital	
Lease Obligations - Bond Principal Payments	162,931
Public Properties Corporation Fund:	
Amounts to be Provided in Future Years for	
Bond Principal Payments	 349,556
Total Assets and Other Resources	\$ 1,205,095

The accompanying notes are an integral part of the financial statements.

ESTILL COUNTY STATEMENT OF ASSETS, LIABILITIES, AND FUND BALANCES ARISING FROM CASH TRANSACTIONS June 30, 1998

June 30, 1998 (Continued)

Liabilities and Fund Balances

Liabilities

General Fund:	
Capital Lease Agreement Principal -	
Enrichment Center (Note 4A)	\$ 232,000
Road and Bridge Fund:	
Capital Lease Agreement Principal -	
Equipment (Note 4B)	83,000
Jail Fund:	
Capital Lease Obligation - Bond Principal Payments (Note 5A)	162,931
Public Properties Corporation Fund:	
Bond Principal Payable (Note 5B)	410,000
Payroll Revolving Account:	
Payroll Taxes Payable	6,146
Fund Balances	
Reserved:	
Jail Commissary Fund	527
CSEPP Fund	63,794
Unreserved:	
General Fund	163,912
Road and Bridge Fund	71,645
Jail Fund	6,298
Local Government Economic Assistance Fund	 4,842
Total Liabilities and Fund Balances	\$ 1,205,095

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

ESTILL COUNTY STATEMENT OF CASH RECEIPTS. CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

Fiscal Year Ended June 30, 1998

Cash Receipts		Totals (Memorandum Only)		General Fund		Road and Bridge Fund		Jail Fund	
Schedule of Operating Revenue Transfers In Jail Commissary Fund Receipts	\$	2,403,600 227,717 2,473	\$	1,217,011	\$	925,558 21,352	\$	164,133 140,000	
Total Cash Receipts	\$	2,633,790	\$	1,217,011	\$	946,910	\$	304,133	
Cash Disbursements									
Comparative Schedule of Final Budget and Budgeted Expenditures Transfers Out		2,276,564 227,717	\$	1,015,514 161,352	\$	871,779 66,365	\$	300,450	
Bonds: Principal Paid Interest Paid		50,268 24,104						5,268	
Jail Commissary Fund Expenditures Borrowed Money Repaid - KACO Leasing Trust		2,382							
Authority - Principal		29,000		11,000		18,000			
Total Cash Disbursements	\$	2,610,035	\$	1,187,866	\$	956,144	\$	305,718	
Excess (Deficiency) of Cash Receipts Over (Under) Cash Disbursements Cash Balance - July 1, 1997	\$	23,755 347,707	\$	29,145 134,767	\$	(9,234) 80,879	\$	(1,585) 7,883	
Cash Balance - June 30, 1998	\$	371,462	\$	163,912	\$	71,645	\$	6,298	

The accompanying notes are an integral part of the financial statements.

ESTILL COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES Fiscal Year Ended June 30, 1998 (Continued)

Jail Comn Fund	nissary	Ecor	ernment nomic stance	CSE Fund		Comm Develo Block Grant Fund	ounity opment	State Grant Fund		-	erties oration
\$	2,473	\$	47,415	\$	44,647	\$	1,750	\$		\$	3,086 66,365
\$	2,473	\$	47,415	\$	44,647	\$	1,750	\$	0	\$	69,451
\$		\$	48,070	\$	14,868	\$	1,750	\$	24,133	\$	
	2,382										45,000 24,104
·\$	2,382	\$	48,070	\$	14,868	\$	1,750	\$	24,133	\$	69,104
\$	91 436	\$	(655) 5,497	\$	29,779 34,015	\$	0	\$	(24,133) 24,133	\$	347 60,097
\$	527	\$	4,842	\$	63,794	\$	0	\$	0	\$	60,444

ESTILL COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 1998

Note 1. Summary of Significant Accounting Policies

A. Reporting Entity

The financial statements of Estill County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Jail Commissary Fund and the Public Properties Corporation Fund as part of the reporting entity.

B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts.

C. Basis of Accounting

The financial statements were prepared on a cash basis of accounting pursuant to Kentucky Revised Statute (KRS) 68.210 as recommended by the State Local Finance Officer. Consequently, certain revenues and related assets are recognized when received rather than when earned, and certain expenses are recognized when paid rather than when a liability is incurred. The cash basis accounting system does not require an entity to maintain a general fixed asset group or a general long-term debt group of accounts.

D. Legal Compliance - Budget

The Estill County budget is adopted on a cash basis of accounting and laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

E. Cash and Investments

Cash includes amounts in bank accounts, and investments, if any, are stated at cost. Investments may include certificates of deposit on the financial statements; however, for the purpose of disclosing credit risk (Note 3), investments exclude certificates of deposit.

ESTILL COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1998 (Continued)

Note 1. (Continued)

E. Cash and Investments (Continued)

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 8.65 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

Note 3. Deposits

The county maintains deposits with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to law, the depository institution should pledge sufficient securities as collateral which, together with FDIC insurance, equals or exceeds the amount on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge of securities should be evidenced by an agreement that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. This agreement, signed by both parties, must be sufficient to create an enforceable and perfected security interest in the collateral under Kentucky law. The county met the requirements stated above, and as of June 30, 1998, deposits were fully insured or collateralized at a 100% level with securities held by the county's agent in the county's name.

ESTILL COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1998 (Continued)

Note 4. Kentucky Association of Counties Leasing Trust Agreement

A. Enrichment Center

Estill County Fiscal Court entered into a leasing trust agreement with the Kentucky Association of Counties Leasing Trust for the purpose of construction of a county Enrichment Center. The amount of the lease principal was \$285,000 plus interest at 5.43 percent, plus administrative fees, credit fees, and fiduciary fees. The principal is paid annually and the interest is paid monthly over a 10-year period. The balance of the lease trust as of June 30, 1998, was \$232,000.

B. Equipment

Estill County Fiscal Court entered into a leasing trust agreement with the Kentucky Association of Counties Leasing Trust for the purpose of purchasing equipment. The amount of the lease principal was \$173,000 plus interest at 5.2 percent, plus administrative fees, credit fees, and fiduciary fees. The principal is paid annually and the interest is paid monthly over a 10-year period. The balance of the lease trust as of June 30, 1998, was \$83,000.

Note 5. Long-Term Debt

A. Long-Term Participation Agreement

The Kentucky Local Correctional Facilities Construction Authority, an independent corporate agency and instrumentality of the Commonwealth of Kentucky, issues revenue bonds for the purpose of construction and reconstruction of jail facilities. The Authority issued \$206,362 of revenue bonds at various interest rates of which the county has agreed to pay \$206,362 principal and a proportional share of interest on the issue. Debt service requirements are as follows:

Year Ended June 30,	~	Scheduled Interest		cheduled Principal
1999 2000 2001 2002 2003	\$	10,154 9,787 9,397 8,983 8,542	\$	5,603 5,958 6,336 6,738 7,165
2004-2015		55,926		131,131
Totals	\$	102,789	\$	162,931

ESTILL COUNTY NOTES TO FINANCIAL STATEMENTS June 30, 1998 (Continued)

Note 5. Long-Term Debt (Continued)

B. Bonds Outstanding of the Estill County Public Properties Corporation

The county is liable for the following bonds issued by the Estill County Public Properties Corporation dated August 5, 1996, in the amount of \$585,000. Principal is payable annually on August 1 and interest is payable semiannually on February 1 and August 1. Debt service requirements are as follows:

Year Ended June 30,	~ -	Scheduled Interest		cheduled Principal
1999 2000 2001 2002 2003	\$	22,925 20,237 17,281 13,900 10,270	\$	50,000 50,000 55,000 60,000 60,000
2004 2005		6,425 2,205		65,000 70,000
	\$	93,243	\$	410,000

Note 6. Lease-Purchase Agreements

The county entered into the following lease-purchase agreements:

Description		nnual ayment	Term of Agreement	Ending Date		Balance 5/30/98
	¢.	10 100	4 37	12/00	ф.	10 100
Fire Engine	\$	10,190	4 Years	12/98	\$	10,190
Trucks		38,687	3 Years	8/98		38,687
Copier		1,758	3 Years	11/00		4,248
Fax		467	3 Years	10/00		1,089

Note 7. Insurance

For the fiscal year ended June 30, 1998, Estill County was a member of the Kentucky Association of Counties' All Lines Insurance Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.



COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

ESTILL COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

Fiscal Year Ended June 30, 1998

Bud	geted	Actu	ıal	Over		
Ope	rating	Ope	rating	(Uno	(Under)	
Rev	enue	Rev	enue	Bud	get	
\$	953,105	\$	1,217,011	\$	263,906	
	876,882		925,558		48,676	
	315,595		164,133		(151,462)	
	53,583		47,415		(6,168)	
	44,647		44,647			
	1,750		1,750			
\$	2,245,562	\$	2,400,514	\$	154,952	
				\$	2,245,562	
					287,174	
					(100,635)	
				\$	2,432,101	
	Ope	876,882 315,595 53,583 44,647 1,750	Operating Revenue Ope Revenue \$ 953,105 \$ 876,882 315,595 53,583 44,647 1,750	Operating Revenue Operating Revenue \$ 953,105 \$ 1,217,011 876,882 925,558 315,595 164,133 53,583 47,415 44,647 44,647 1,750 1,750	Operating Revenue Operating Revenue (Undependent of the properation of	

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ESTILL COUNTY SCHEDULE OF OPERATING REVENUE

Fiscal Year Ended June 30, 1998

	Tota (Mer Only	morandum	Gene Fund		Road a Bridge Fund		Jail Fund	
Revenue From Local Taxes								
and Excess Fees								
Sheriff:								
Taxes	\$	182,780	\$	182,780	\$		\$	
Fire Protection		2,049		2,049				
Advertising Fees		312		312				
County Clerk:								
Deed Transfer Tax		15,942		15,942				
Delinquent Taxes		5,464		5,464				
Excess Fees - 1997		45,481		45,481				
Motor Vehicle Tax		57,997		57,997				
In Lieu of Taxes U.S. Treasurer		3,403		3,403				
Occupational Employment Tax		372,370		372,370				
911 Tax		65,736		65,736				
Totals	\$	751,534	\$	751,534	\$	0	\$	0
Federal Receipts - State Treasurer								
Disaster and Emergency Assistance								
Grants - Coordinator Salary	\$	2,424	\$	2,424	\$		\$	
Community Development Block								
Grants - Industrial Park		1,750						
National Forestry Receipts		4,328				4,328		
Chemical Stockpile Emergency								
Preparedness Program		44,647						
Totals	\$	53,149	\$	2,424	\$	4,328	\$	0

Government Development Public Economic Block State Propert Assistance CSEPP Grant Grant Corpor Fund Fund Fund Fund Fund Fund \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	
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44,647	
\$ 0 \$ 44,647 \$ 1,750 \$ 0 \$	

	Tota (Mei	morandum	Gener Fund	ral	Road Brid Fund	•	Jail I	Fund
Kentucky State Treasurer								
Jail:								
Allotments	\$	47,093	\$		\$		\$	47,093
Medical Allotments		3,627						3,627
Driving Under The Influence Fees		2,370						2,370
Controlled Intake		41,568						41,568
Court Costs, Jail Operation		5,550						5,550
County Road Aid		529,207				529,207		
Road Improvements		42,028				42,028		
Truck License Distribution		151,651				151,651		
Courthouse Rental - Administrative								
Office of the Courts		68,472		68,472				
Refunds:								
Legal Process Tax		148		148				
Drivers License		1,443				1,443		
Dog License		178		178				
State Reimbursement		216,605		23,898		192,707		
Road Energy		8				8		
Severance Taxes:								
Coal		31,634		535				
Mineral		16,039		59				
Mine Permits		125						
Board of Assessments		250		250				
Firefighter Incentive Pay		2,715		2,715				
Totals	\$	1,160,711	\$	96,255	\$	917,044	\$	100,208

Local		Community		
Government		Development		Public
Economic		Block	State	Properties
Assistance	CSEPP	Grant	Grant	Corporation
Fund	Fund	Fund	Fund	Fund
\$	\$	\$	\$	\$

\$ 47,204 \$ 0 \$ 0 \$ 0

	Tot (M	als emorandum	Ger	neral	Roa Brid	d and ge		
	On		Fur		Fund	_	Jail l	Fund
Miscellaneous Revenue								
Interest	\$	10,761	\$	3,310	\$	3,885	\$	269
Housing Prisoners - Other Counties		63,206						63,206
911 Payroll Reimbursement		23,625		23,625				
Franchise Fees		24,504		24,504				
Rentals		17,162		17,162				
Public Service Company		2,360		2,360				
DES Reimbursements		6,028		6,028				
Landfill User		277,669		277,669				
Dog Pound		7,953		7,953				
Vending		1,292		1,292				
Recycling		177		177				
Home Incarceration		195						195
Miscellaneous Items		3,274		2,718		301		255
Totals	\$	438,206	\$	366,798	\$	4,186	\$	63,925
Total Operating Revenue	\$	2,403,600	\$	1,217,011	\$	925,558	\$	164,133

Local			Community			
Governi	ment		Developme	nt	Public	,
Econom	iic		Block	State	Prope	rties
Assistan	ice	CSEPP	Grant	Grant	Corpo	ration
Fund		Fund	Fund	Fund	Fund	
\$	211	\$	\$	\$	\$	3,086

\$ 211	\$ 0	\$ 0	\$ 0_	_\$_	3,086
\$ 47,415	\$ 44,647	\$ 1,750	\$ 0	\$	3,086



COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

ESTILL COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

Fiscal Year Ended June 30, 1998

	Final			eted	Under (Over)	
	Budget	<u> </u>	Expen	ditures	Budget	
GENERAL FUND						
General Government						
Office of County Judge/Executive: Salaries-						
County Judge/Executive	\$	47,376	\$	47,376	\$	
Deputy County Judge/Executive	Ф	25,062	Ф	24,922	φ	140
Administrative Assistant		15,214		14,946		268
Office Materials and Supplies		6,500		6,220		280
Office Materials and Supplies		0,500		0,220		200
Office of County Attorney: Salaries-						
County Attorney		6,855		6,855		
Secretaries		7,038		7,038		
Secretaries		7,030		7,030		
Office of County Clerk:						
Copy Rental		10,000		9,926		74
Administrative Costs		5,500		5,392		108
Office of Sheriff:						
Deputy Sheriff Salary		16,024		16,024		
Tax Bill Envelopes		2,350		2,315		35
Materials and Supplies		397		397		_
Fuel		3,228		3,226		2
Office of County Coroner:						
Salaries-						
County Coroner		7,370		7,370		
Deputy Coroner		3,770		3,770		
Materials and Supplies		600		520		80
Miscellaneous		750		703		47
Fiscal Court:						
Magistrates -						
Salaries		24,000		24,000		
Expense Allowance		3,600		3,600		
Fiscal Court Clerk Salary		2,400		2,400		
OCC. CD. A. W.L. A. L. C. A. L. C.						
Office of Property Valuation Administrator:		0.160		0.120		21
Statutory Contribution		9,160		9,139		21

ESTILL COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES Fiscal Year Ended June 30, 1998 (Continued)

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)						
General Government (Continued)						
Office of Board of Assessment Appeals: Per Diem	\$	1,000	\$		\$	1,000
Office of County Treasurer:						
County Treasurer Salary		16,830		16,830		
Office Materials and Supplies		1,200		1,155		45
County Law Library:						
Law Librarian Salary		600				600
Elections:						
Per Diem-						
Election Commissioners		4,170		4,170		
Election Officers		4,700		4,580		120
Polling Places		300		40		260
Materials and Supplies		6,201		6,201		
Miscellaneous Expense		600		420		180
Courthouse:						
Janitor Salary		21,015		21,015		
Improvements		2,000		1,661		339
Materials and Supplies		5,000		4,912		88
Maintenance and Repairs		4,900		4,861		39
Miscellaneous		650		553		97
Other County Properties:						
Enrichment Center-						
Renewal and Replacement		7,900		7,647		253
Miscellaneous		1,400		1,400		
Protection to Persons and Property						
Police Department:						
County Police Salaries		13,530		13,530		
Vehicle Maintenance		1,800		1,583		217

	Final Budget		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)	<u> </u>					
Protection to Persons and Property (Continued)						
County Fire Department:						
Supervisor Salary	\$	14,280	\$	14,269	\$	11
Fire Runs		1,800		1,728		72
Incentive Pay		2,500		2,500		
Vehicle Maintenance		20,500		20,026		474
Program Support		31,100		30,802		298
Utilities		5,000		3,741		1,259
Education Program		1,000		1,000		
Disaster and Emergency Services:						
Director Salary		13,806		13,806		
Advertising		700		36		664
Pager Lease		190				190
Gasoline		1,028		1,019		9
Postage		32				32
Office Materials and Supplies		1,745		1,444		301
Printing		40		36		4
Mileage Reimbursement		720				720
Telephone		2,669		2,412		257
Communication Equipment		15,184		14,254		930
Travel		1,500				1,500
Furniture and Fixtures		1,066		753		313
Equipment		22,100		8,026		14,074
Vehicle Maintenance		3,050		3,009		41
Emergency Dispatch Service:						
Salaries -						
Mapping Coordinator		23,460		23,460		
Dispatchers		55,918		55,216		702
Part - Time		19,600		19,543		57
Telephone		27,000		24,407		2,593
Equipment		34,800		26,768		8,032
Miscellaneous		29,014		10,218		18,796

(Continued)	Final		Budgeted Expenditures		Under (Over) Budget	
GENERAL FUND (Continued)	Budget		Expend	itures	Duuget	
Protection to Persons and Property (Continu	<u>ed)</u>					
Forestry Fire Protection: Program Support	\$	2,390	\$	2,390	\$	
Office of Public Defender:	·	,	·	,	·	
Contribution		1,827		1,827		
		1,027		1,027		
General Health and Sanitation						
Dog Control:						
Salaries		16,988		16,988		
Office Supplies		235		226		9
Dog Control Contract		7,001		6,587		414
Utilities		2,300		2,272		28
Recycling:						
Recycling Center Worker Salary		27,224		27,180		44
Advertising		197		27,100		197
Materials and Supplies		1,318		1,234		84
Landfill		1,825		1,789		36
Miscellaneous		4,914		4,748		166
Solid Waste Collection: Part-Time		8,840		8,779		61
Tart-Time		0,040		0,777		01
Social Services						
Senior Citizens Program:						
Contribution		5,000		5,000		
Services to Children and Youth:						
Director Salary		5,618		5,178		440
Recreational Supplies		4,300		4,254		46
Renewals and Repairs		2,400		2,390		10
Debt Service						
KACO Leasing Trust:		10 :0-		40 :		
Interest		12,437		12,437		

	Final Budgeted Budget Expenditures		-	Under (Over) Budget		
GENERAL FUND (Continued)						
Capital Projects						
Other Capital Outlay	\$	46,700	\$	46,336	\$	364
<u>Administration</u>						
General Services:						
Advertising		10,999		9,925		1,074
Audits		30,620		30,516		104
Legal Fees		17,088		17,088		
Administrative Costs		475		415		60
Insurance		37,028		36,914		114
Association Dues		6,300		6,104		196
Telephone		16,000		14,959		1,041
Utilities		20,500		19,565		935
Miscellaneous		11,805		11,804		1
Contingent Appropriations:						
Reserve for Budget Transfers		210				210
Fringe Benefits:						
County Contributions-						
Social Security		35,000		35,000		
Retirement		36,880		36,809		71
Health Insurance		47,117		47,117		
Worker's Compensation		27,500		27,475		25
Unemployment Insurance		7,044		7,038		6
Total Operating Budget	\$	1,076,872	\$	1,015,514	\$	61,358
Other Financing Uses:						
(a) KACO Leasing Trust:						
Lease Principal		11,000		11,000		
Total General Fund	\$	1,087,872	\$	1,026,514	\$	61,358

(Continued)						
	Final Budget		Budgeted Expenditures		Under (Over) Budget	
ROAD AND BRIDGE FUND						
General Government						
Roads						
Office of Road Supervisor/Engineer: Road Supervisor Salary	\$	20,946	\$	20,946	\$	
Road Maintenance: Road Labor Salaries Gravel Road Materials and Supplies Miscellaneous		190,032 95,413 371,291 1,590		190,032 95,057 370,401 1,568		356 890 22
Debt Service						
KACO Leasing Trust: Interest Lease Payment: Principal Interest		4,822 34,525 4,191		4,821 34,525 4,162		1 29
Capital Projects						
Bridges: Contracted Construction Administration		71,749		71,749		
Insurance Telephone Garage Utilities Payment to School Board		9,002 1,250 4,534 2,164		9,002 1,055 4,531 2,164		195 3
Fringe Benefits: County Contributions- Retirement Social Security		17,300 15,400		17,300 15,400		

(Continued)					Under	
	Final Budget		Budgeted Expenditures		(Over) Budget	
ROAD AND BRIDGE FUND (Continued)						
Administration (Continued)						
Fringe Benefits: (Continued)						
Health Insurance	\$	22,000	\$	21,879	\$	121
Worker's Compensation		7,187		7,187		
The state of the s	Φ.	070.004	Φ.	054.550	Φ.	4 - 4 - 7
Total Operating Budget	\$	873,396	\$	871,779	\$	1,617
Other Financing Uses:						
(a) KACO Leasing Trust - Principal		18,000		18,000		
(b) Transfers to Public Properties						
Corporation Fund		66,365	·	66,365		
Total Road and Bridge Fund	\$	957,761	\$	956,144	\$	1,617
JAIL FUND						
STREET CITE						
Protection to Persons and Property						
Office of Jailer:						
Personnel Services-						
Salaries-						
Jailer	\$	31,955	\$	31,955	\$	
Jail Personnel	Ψ	77,848	Ψ	77,782	Ψ	66
Part-Time Deputies		20,000		19,980		20
Food Service Personnel		12,280		9,074		3,206
Operations-		12,200		2,074		3,200
Cleaning Supplies		2,000		1,669		331
Jail Linens		500		1,005		500
Food		37,400		37,254		146
Prisoner Hygiene		3,500		3,304		196
Routine Medical		14,500		14,469		31
Staff Uniforms		400		,		400
Transporting Juveniles		600		233		367
Staff Travel		150				150
Telephone		2,000		1,876		124
Contracts with Other Counties		5,200		862		4,338
Other Contracted Services		6,400		6,321		79

(Continued)						
	Final Budget		Budgeted Expenditures		Under (Over) Budget	
JAIL FUND (Continued)						
Protection to Persons and Property (Continued)						
Office of Jailer: (Continued) Operations- (Continued) Utilities Vehicle Maintenance Housing Juveniles	\$	11,800 500 32,722	\$	11,690 28,814	\$	110 500 3,908
Maintenance		6,900		6,794		106
Miscellaneous Operating Expense		1,700		1,515		185
Administration						
General Services:						
Association Dues		300		250		50
Staff Training		500		464		36
Bank Charges		50		40		10
Work Release Liability Insurance		300		175		125
Contingent Appropriations:						
Reserve for Budget Transfers		4				4
Fringe Benefits: County Contributions- Retirement		12,000		9,677		2,323
Social Security		10,200		10,140		60
Health Insurance		16,000		15,613		387
Debt Service						
Bonds:						
Interest		10,499	· 	10,499		
Total Operating Budget	\$	318,208	\$	300,450	\$	17,758
Other Financing Uses:						
(c) Bonds - Principal		5,270		5,268		2
Total Jail Fund	\$	323,478	\$	305,718	\$	17,760

(Continued)	Final Budget		Budgeted Expenditures		Under (Over) Budget	
LOCAL GOVERNMENT ECONOMIC ASSISTANCE FUND						
Protection to Persons and Property						
County Fire Department: Fire Runs Materials Public Advocacy	\$	1,000 7,000 2,827	\$	862 2,422 2,332	\$	138 4,578 495
General Health and Sanitation						
Dog Control: Supplies Miscellaneous		1,000 300		972		28 300
Social Services						
Youth Center: Supplies Renewals and Repairs		700 2,000		189 1,902		511 98
Roads						
Road Materials and Supplies: Gravel		30,365		29,201		1,164
Debt Service						
Lease-Purchase Agreement: Principal Interest		8,790 1,401		8,790 1,400		1
Administration						
Contingent Appropriations: Reserve for Budget Transfers		3,697				3,697
Total Local Government Economic Assistance Fund	\$	59,080	\$	48,070	\$	11,010

(Continued)	Final Budget		Budgeted Expenditures		Under (Over) Budget	
CSEPP FUND						
General Operations						
CSEPP Services:						
Communication Equipment	\$	40,515	\$	10,434	\$	30,081
Coordinator Salary		22,500		3,760		18,740
Office Supplies		2,279		169		2,110
Operations		4,631				4,631
Exercise		275				275
Travel		1,400				1,400
Training		1,000		222		1,000
Copy Rental		1,200		232		968
<u>Administration</u>						
Fringe Benefits:						
County Contributions-						
Retirement		1,814				1,814
Social Security		1,395		273		1,122
Health Insurance		1,653				1,653
Total CSEPP Fund	\$	78,662	\$	14,868	\$	63,794
COMMUNITY DEVELOPMENT						
BLOCK GRANT FUND - INDUSTRIAL PARK						
Capital Projects						
Construction Services:						
Contracts with Government Agencies	\$	1,750	\$	1,750	\$	0

	Final Budget		Budgeted Expenditures		Und (Ov Bud	er)
STATE GRANT FUND						
Protection to Persons and Property						
Ambulance Service: Vehicle	\$	24,133	_\$_	24,133	\$	0_
Total Operating Budget - All Funds	\$	2,432,101	\$	2,276,564	\$	155,537
Other Financing Uses: (a) KACO Lease Trust - Principal (b) Transfer to Public Properties Corporation Fund (c) Bonds - Principal		29,000 66,365 5,270		29,000 66,365 5,268		2
TOTAL BUDGET - ALL FUNDS	\$	2,532,736	\$	2,377,197	\$	155,539



REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



Edward B. Hatchett, Jr. Auditor of Public Accounts

Honorable Dwight Arvin, County Judge/Executive Members of the Estill County Fiscal Court

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Estill County, Kentucky, as of and for the year ended June 30, 1998, and have issued our report thereon dated June 3, 1999. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Estill County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u> which are described in the accompanying schedule of Comments and Recommendations.

- Jailer Should Properly Collect And Account For Work Release Fees
- Jailer Should Properly Collect And Account For Bail Bond Fees

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Estill County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect Estill County's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying Schedule of Comments and Recommendations.

- The Fiscal Court Should Require Improved Accounting Procedures For Jail Commissary Fund
- Jail Telephone Commissions And Jail Commissary Moneys Were Not Accounted For Properly
- Jail Commissary Fund Had A Lack Of Adequate Segregation Of Duties

Honorable Dwight Arvin, County Judge/Executive Members of the Estill County Fiscal Court Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider the following to be material weaknesses.

- The Fiscal Court Should Require Improved Accounting Procedures For Jail Commissary Fund
- Jail Telephone Commissions And Jail Commissary Moneys Were Not Accounted For Properly
- Jail Commissary Fund Had A Lack Of Adequate Segregation Of Duties

This report is intended for the information of management. However, this report, upon release by the Auditor of Public Accounts, is a matter of public record and its distribution is not limited.

Respectfully submitted,

So thereber

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - June 3, 1999

COMMENTS AND RECOMMENDATIONS

ESTILL COUNTY COMMENTS AND RECOMMENDATIONS

Fiscal Year Ended June 30, 1998

REPORTABLE CONDITIONS

1. The Fiscal Court Should Require Improved Accounting Procedures For Jail Commissary Fund

Our audit revealed that required financial reports and accounting records are not being maintained for the Jail Commissary Fund. Specifically noted was the absence of receipt and disbursement journals, daily check-out sheets, timely bank deposits, bank reconciliations, financial statements, and adequate supporting documentation for expenditures. KRS 441.135 states, "The jailer may maintain a canteen fund for the benefit of prisoners lodged in the jail and may assign such jail employees and prisoners to operate the canteen as are necessary for efficient operation. All profits from the canteen shall be used for the benefit or recreation of the prisoners. The jailer shall keep books of accounts of all receipts and disbursements from the canteen and shall annually report to the county treasurer on the canteen account." KRS 67.080 gives the fiscal court the authority to "... cause correct amounts and records to be kept of all receipt and disbursements of the public funds of the county." We recommend the fiscal court require the jailer to maintain complete and accurate records of the financial activity of the Jail Commissary Fund and prepare and submit the required financial reports. We also recommend that Jail Commissary Fund expenditures be supported by adequate documentation and exclusively for the benefit or recreation of the prisoners.

Management's Response:

I will recommend that the fiscal court issue a directive to the Jailer requiring him to keep and maintain accurate records.

Jailer's Response: Will do monthly and annual reports and present to County Treasurer.

2. Jail Telephone Commissions And Jail Commissary Moneys Were Not Accounted For Properly

The Estill County Jail was paid \$2,356 in telephone commissions, of which \$1,704 was not deposited into an official county bank account and is unaccounted for, and \$652 of which was deposited and used in the Jail Commissary Fund without proper authorization from the fiscal court. In addition, there was \$126 of vending machine commissions paid to the jail for the prisoner's commissary fund, which was not deposited and is unaccounted for. The telephone commissions of \$2,356 are county funds, which should have been given to the County Treasurer for deposit to the county's Jail Fund. The \$126 of vending machine commissions is Jail Commissary Fund profits and should have been used for the benefit or recreation of the prisoners. We recommend that the Jailer reimburse from personal funds \$1,704 to the Estill County Fiscal Court for deposit to the Jail Fund and \$126 to the Jail Commissary Fund. We also recommend the Jail Commissary Fund reimburse the county's Jail Fund for the unauthorized expenditure of \$652 of telephone commissions. In the future, we also recommend that telephone commissions be deposited in the Jail Fund and that Jail Commissary money deposited into the Jail Commissary Fund and used solely for the benefit or recreation of the prisoners.

ESTILL COUNTY COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 1998 (Continued)

2. Jail Telephone Commissions And Jail Commissary Money Were Not Accounted For Properly (Continued)

Jailer's Response: Reimbursements will be made to the Fiscal Court and Commissary Funds. Although I do not have receipts for this, I have purchased recreational/Christmas items with cash for inmates. (games, magazines, books etc) I understand I am responsible for this, but I was not told when I took office, about anything on what was to go into the Commisary Fund. It is my understanding that I will be required to remit payment from my personal account although I do not think this is fair and just. An audit was conducted in 1998 on the Commisary Account and everything was ok then. I feel that I should have been instructed by the Fiscal Court as to what monies were to be deposited in this account and as to what I could spend this money for. I may not have kept appropriate records, but I have not used this money inappropriately.

3. Jail Commissary Fund Had A Lack Of Adequate Segregation Of Duties

During our audit, it was noted that the internal control structure of the Jail Commissary Fund was weak primarily due to the lack of segregation of duties over receipts and disbursements. There was a limited staff size, which prevents adequate division of responsibilities. The Jailer has statutory authority to assume the role of custodian of monetary assets, as well as recorder of transactions and preparer of financial statements.

Jailer's Response:

Due to budget not able to hire personnel.

NONCOMPLIANCES

1. Jailer Should Properly Collect and Account for Work Release Fees

During our audit it was noted that work release fees were not being remitted to the County Treasurer for deposit in the county's Jail Fund. KRS 439.179 states, "Every prisoner gainfully employed shall be liable for the cost of his board in the jail, for an amount up to twenty-five percent of the prisoner's gross daily wages, not to exceed forty dollars per day, but not less than twelve dollars per day . . .If he defaults, privilege under this section shall be automatically forfeited"

Review of the District Court's Case Calendar for the audit period revealed that 8 inmates were eligible for work release for a total of 437 days. This results in a minimum of \$5,244 in work release fees. It appears that these receipts were not deposited into an official county bank account and therefore are unaccounted for. Work release fees are county funds, which should have been collected and presented to the County Treasurer for deposit in the county's Jail Fund. We recommend that all work release fees be collected by the Jailer and remitted to the County Treasurer for deposit in the county's Jail Fund.

Jailer's Response:

Did not collect any work release fees as I told auditor. I will discuss work release priviledges with district and circuit Judges and will immediately start collecting any fees due on a daily basis.

ESTILL COUNTY COMMENTS AND RECOMMENDATIONS Fiscal Year Ended June 30, 1998 (Continued)

NONCOMPLIANCES (Continued)

2. Jailer Should Properly Collect And Account For Bail Bond Fees

During the audit period, the Jailer collected 220 bonds; however, no bail bond fees were remitted to the County Treasurer for deposit into the county's Jail Fund. KRS 431.5305 states, "With the approval of the fiscal court of the county in which the prisoner is incarcerated, the Jailer may prepare or accept a bail bond pursuant to KRS 30A.060(3)." In this case, he shall collect a fee of five dollars from the defendant. The Jailer shall furnish the defendant with a written receipt for the fee. By the tenth day of each month, the Jailer shall:

- Report the previous month's bonding fees to the county treasurer; and
- Submit the previous month's bonding fees to the county treasurer for inclusion in the jail fund.

This results in \$1,100 of bail bond fees, which are unaccounted for and were not deposited into the county's Jail Fund. Bail bond fees are county funds that should be remitted to the County Treasurer for deposit into the county's Jail Fund. In the future, we recommend that all bail bond fees be collected by the Jailer and remitted to the County Treasurer for deposit in the county's Jail Fund.

Jailer's Response:

I have never collected bail bond fees, but will start immediately.

PRIOR YEAR FINDINGS

- 1. Lack of adequate segregation of duties due to size of staff and budgetary constraints. This finding has not been corrected and is repeated in Comment 3.
- 2. The county should require depository institutions to pledge sufficient securities as collateral and enter into a written agreement to protect deposits. This finding was corrected.



CERTIFICATION OF COMPLIANCE – LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

ESTILL COUNTY FISCAL COURT

Fiscal Year Ended June 30, 1998

CERTIFICATION OF COMPLIANCE

LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAM

ESTILL COUNTY FISCAL COURT

The Estill County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

County Judge/Executive

County Treasurer